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TELEGRAM

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UNCLAS SECTION 01 OF 04 GENEVA 07410

E.O. 12065: N/A

TAGS: SREF, EAID, UMHCR, AF, PK, XC, XA, XM

SUBJECT: UMHCR FUNDING PERIODIC REPORT; ICARA
- FOLLOW-UP

1. SUMMARY: UMHCR HAS PROVIDED PERIODIC REPORT ON ITS CURRENT FINANCIAL SITUATION, NEEDS FOR REST OF 1981, AND FORECAST FOR 1982 (TEXT BELOW). UMHCR DIRECTOR OF FUND-RAISING LYONETTE WILL ATTEND JULY 27-28 MEETING IN NEW YORK OF STEERING GROUP ON IMPLEMENTATION OF AFRICAN REFUGEE CONFERENCE (ICARA), AND PLANS TO COME TO DEPARTMENT JULY 28 TO REPORT ON THAT MEETING AND TO DISCUSS INFORMATION IN PERIODIC REPORT, IN ADVANCE OF WOLFGANG'S VISIT TO WASHINGTON IN SEPTEMBER. END SUMMARY.

2. THERE IS LITTLE NEW INFORMATION IN THE PERIODIC REPORT. FOLLOWING ARE HIGHLIGHTS:

-- 1981 GENERAL PROGRAM HAS BEEN REVISED TO \$371.3 MILLION, AN INCREASE OF \$36.3 MILLION OVER THE TARGET APPROVED BY THE 1980 EXCOM.

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-- PROGRAM FOR AFGHAN REFUGEES IN PAKISTAN HAS

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BEEN REVISED FROM \$52.5 MILLION TO \$98 MILLION.

-- REDUCED CASE LOAD HAS MADE POSSIBLE A REDUCTION OF \$18 MILLION IN PROGRAMS FOR REFUGEES IN SOUTHEAST ASIA.

-- AFRICA PROGRAM HAS A NET INCREASE OF \$4.7 MILLION.

-- LATIN AMERICAN PROGRAMS ARE UP \$9.6 MILLION, MAINLY FOR EL SALVADOREAN REFUGEES.

3. AS OF JULY 30, UNHCR HAS RECEIVED \$197 MILLION TOWARDS THE 1981 GENERAL PROGRAM. TAKING INTO ACCOUNT SHIFTS WITHIN PROGRAMS, THIS LEAVES A SHORTFALL OF \$155 MILLION AGAINST THE REVISED GENERAL PROGRAM TARGET.

4. 1981 SPECIAL PROGRAMS WILL TOTAL SOMEWHAT OVER \$100 MILLION, BUT MANY REMAIN SERIOUSLY UNDERFUNDED. UNHCR HOPES TO INCLUDE MOST SPECIAL PROGRAMS IN 1982 GENERAL PROGRAM.

5. ICMR: NEW YORK MEETING JULY 27-8 WILL BE ATTENDED BY FARAN FOR UN, PETER ONU FOR OAU, AND LYONETTE FOR UNHCR. MAIN SUBJECTS WILL BE HOW TO ACHIEVE MORE PRECISION ON FULFILLMENT AND UTILIZATION OF GOVERNMENTAL RECORDS AND PROCEDURES FOR IMPLEMENTATION. (NOTE: IF DEPARTMENT HAS VIEWS ON THESE TOPICS HE WOULD BE GLAD TO PASS THEM TO LYONETTE BEFORE HIS DEPARTURE.)

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6. PER TELCON WITH MOSS, LYONETTE WILL COME TO DEPARTMENT JULY 28 TO DISCUSS ABOVE SUBJECTS. HE ACCEPTS MOSS DINNER INVITATION JULY 28.

7. FOLLOWING IS TEXT OF PERIODIC LETTER DATED JULY 17:

BEGIN TEXT:

SINCE THE FIRST HALF OF THE UNHCR PROGRAMME YEAR IS NOW COMPLETED, THE PURPOSE OF THIS LETTER IS TO REPORT

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ON THE PRESENT FINANCIAL SITUATION, TO ASSESS THE NEEDS FOR THE REMAINDER OF 1981 AND TO GIVE A FORECAST CONCERNING 1982. THE ATTACHED ANNEX I ENTITLED "UNHCR REQUIREMENTS, CONTRIBUTIONS AND EXPENDITURES IN 1981" GIVES DETAILS AS OF 15 JULY 1981, AND, IN RESPONSE TO THE WISH EXPRESSED FOR MORE DETAILS ON THE GENERAL PROGRAMMES' COMPONENT OF THIS TABLE, ANNEX II GIVES AN INDICATION OF THE STATUS OF OBLIGATIONS FOR THE MAIN COMPONENTS OF THE GENERAL PROGRAMMES IN 1981. CONCERNING THE 1981 GENERAL PROGRAMMES, CURRENT YEAR REQUIREMENTS HAVE BEEN REVIEWED THOROUGHLY IN LIGHT OF DEVELOPMENTS IN THE VARIOUS REFUGEE SITUATIONS THROUGHOUT THE WORLD. THE 1981 REVISED GENERAL PROGRAMMES REQUIREMENTS, WHICH WILL BE PRESENTED TO THE EXECUTIVE COMMITTEE FOR ITS APPROVAL IN OCTOBER, AMOUNT TO SOME US\$ 371.3 MILLION, REPRESENTING AN INCREASE OF US\$ 36.3 MILLION OVER THE TARGET OF US\$ 335 MILLION APPROVED BY THE EXECUTIVE COMMITTEE IN OCTOBER 1980. IN MY LETTER OF 24 APRIL 1981, I INDICATED A NUMBER OF PROGRAMMES WHERE INCREASES WOULD BE NEEDED WHILE POINTING, AT THE SAME TIME, TO SOME PROGRAMMES WHICH COULD BE REDUCED IN THE LIGHT OF CURRENT REFUGEE CASELOADS.

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THE ADDITIONAL NEEDS OF THE AFGHAN REFUGEES IN PAKISTAN HAVE BEEN EXPLAINED IN DETAIL IN THE HIGH COMMISSIONER'S APPEAL LETTER OF 1 JUNE 1981 CALLING FOR AN INCREASE FROM US\$ 52,496,700 TO US\$ 97,991,878. FOLLOWING THE APPEAL, A NUMBER OF GOVERNMENTS HAVE ALREADY PLEDGED ADDITIONAL AMOUNTS OF SOME US\$ 11.4 MILLION WHILE OTHERS HAVE INDICATED THAT NEW CONTRIBUTIONS ARE UNDER FAVOURABLE CONSIDERATION.

THE INCREASE IN THE REFUGEE SITUATION IN PAKISTAN IS TO SOME DEGREE OFFSET BY THE TRENDS IN THE CASELOAD OF INDOCHINESE REFUGEES IN COUNTRIES OF FIRST ASYLUM IN SOUTH EAST ASIA, WHERE A REDUCTION OF SOME US\$ 18 MILLION IS EXPECTED FROM PROGRAMMES IN HONG KONG, INDONESIA, MACAU, MALAYSIA, THAILAND AND SINGAPORE.

IN AFRICA, A NET INCREASE OF SOME US\$ 4.7 MILLION IN THE 1981 GENERAL PROGRAMMES IS ANTICIPATED. THE REPATRIATION OF CHADIAN REFUGEES HAS MADE IT POSSIBLE TO REDUCE PLANNED ASSISTANCE PROGRAMMES IN THE UNITED REPUBLIC OF CAMEROON BY US\$ 2.2 MILLION WHILE AN INCREASE OF US\$ 6.1 MILLION IS NEEDED IN ZAIRE.

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PRIMARILY FOR ASSISTANCE TO THE NEWLY ARRIVED UGANDAN REFUGEES. IN ZAIRE SOME 8,000 UGANDANS HAVE NOW

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BEEN TRANSFERRED TO DURABLE SETTLEMENTS AWAY FROM THE BORDER. AFTER THE RAINY SEASON AT THE END OF JULY, MOVEMENTS ARE EXPECTED TO INCREASE, THE INTENTION BEING TO TRANSFER 80,000 REFUGEES. IN LATIN AMERICA, INCREASES OF SOME US\$ 9.6 MILLION ARE NEEDED, LARGELY DUE TO EVENTS IN EL SALVADOR. ON 28 JUNE 1981, THE HIGH COMMISSIONER APPEALED TO GOVERNMENTS TO PROVIDE THE ADDITIONAL FUNDS REQUIRED FOR IMMEDIATE RELIEF PROGRAMMES AND LOCAL SETTLEMENT PROJECTS FOR SOME 60,000 REFUGEES FROM EL SALVADOR IN OTHER CENTRAL AMERICAN COUNTRIES. A COPY OF THE PROGRAMME DESCRIPTION IS ATTACHED HERENWITH.

AS AT 15 JULY 1981, FUNDS AVAILABLE FOR OBLIGATION AGAINST THE PRESENT 1981 GENERAL PROGRAMMES TARGET OF US\$ 335 MILLION AMOUNTED TO US\$ 197 MILLION. IF WE ADD TO THIS CONTRIBUTIONS CURRENTLY RECORDED UNDER TRUST FUNDS FOR REFUGEES IN PAKISTAN, SALVADOREAN REFUGEES IN CENTRAL AMERICA AND UGANDAN REFUGEES IN ZAIRE, WHICH THE EXECUTIVE COMMITTEE MAY AGREE IN OCTOBER TO INCORPORATE IN THE 1981 GENERAL PROGRAMMES, THERE REMAINS A SHORTFALL OF US\$ 189 MILLION AGAINST THE REVISED TARGET OF US\$ 371 MILLION. AS ALMOST ALL TRADITIONAL DONORS HAVE MADE THEIR REGULAR 1981 CONTRIBUTIONS TO UNHCR ACTIVITIES THIS CONSIDERABLE SHORTFALL IS A SOURCE OF GREAT CONCERN TO THE HIGH COMMISSIONER AND HAS MADE IT NECESSARY TO MAINTAIN RESTRICTIONS ON IMPLEMENTATION OF THE ASSISTANCE REQUIRED.

THE LEVEL OF REQUIREMENTS FOR 1981 SPECIAL
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PROGRAMMES WILL BE LESS THAN HALF OF THE 1980 FIGURE OF US\$ 215 MILLION. THERE IS, HOWEVER, A MARKED DIFFICULTY IN FUNDING A NUMBER OF THESE PROGRAMMES. THIS DISTURBING TREND WAS ALREADY MENTIONED IN MY LETTER OF 24 APRIL 1981, AND, AS CAN BE SEEN FROM THE "TABLE OF REQUIREMENTS, CONTRIBUTIONS AND EXPENDITURES" ATTACHED, THE SITUATION HAS NOT IMPROVED SATISFACTORILY. A NUMBER OF SPECIAL PROGRAMMES SUCH AS THE ORDERLY DEPARTURE PROGRAMME AND REFUGEE PROCESSING CENTRES HAVE FOR SOME TIME BEEN AT A CRITICAL STAGE WHERE ALL AVAILABLE FUNDS HAVE BEEN OBLIGATED. FURTHER

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OBLIGATIONS CAN ONLY BE MADE AS SOON AS NEW PLEDGES BECOME AVAILABLE.

WITHIN THE PROGRAMME OF ASSISTANCE TO RETURNEES TO CHAD, IMMEDIATE NEEDS FOR A LIMITED NUMBER OF REFUGEES (MAINLY FROM THE UNITED REPUBLIC OF CAMEROON, NIGERIA AND THE CENTRAL AFRICAN REPUBLIC) HAVE BEEN IDENTIFIED TO A COST OF US\$ 3.8 MILLION WITHIN THE US\$ 8.7 MILLION TOTAL PROGRAMME PROJECTION.

TURNING NOW TO 1982 GENERAL PROGRAMMES, I SHOULD LIKE TO REFER TO THE HIGH COMMISSIONER'S ADDRESS TO THE INFORMAL MEETING OF THE EXECUTIVE COMMITTEE ON 18 JUNE 1981, WHERE THE PROPOSED APPROPRIATION FOR 1982 WAS INDICATED AT SOME US\$ 373.4 MILLION. THIS AMOUNT, WHICH IS EQUIVALENT TO THE 1981 REVISED REQUIREMENTS, COMPRISES FOR ASSISTANCE ACTIVITIES IN AFRICA US\$ 136.4 MILLION, FOR ASIA US\$ 198.8 MILLION, FOR LATIN AMERICA US\$ 23 MILLION AND US\$ 8.8 MILLION FOR THE REST OF THE WORLD. FOLLOWING OUR FINANCIAL RULES, US\$ 10 MILLION IS RESERVED FOR THE EMERGENCY FUND.

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TWO OF THE 1981 SPECIAL PROGRAMMES INTO THE 1982 PROPOSED GENERAL PROGRAMMES. ONE IS THE PROGRAMME FOR KAMPUCHEANS IN HOLDING-CENTRES IN THAILAND WHICH IS TAKING ON THE CHARACTERISTICS OF A TRADITIONAL GENERAL PROGRAMME ACTIVITY. SECOND, IT WOULD SEEM APPROPRIATE THAT THE REFUGEE PROCESSING CENTRES IN INDONESIA AND THE PHILIPPINES SHOULD BE CONSIDERED WITHIN THE GENERAL PROGRAMMES IN 1982 SINCE, WITH THE COMPLETION OF CONSTRUCTION AND CAPITAL ITEMS, FUTURE REQUIREMENTS WILL BE LIMITED TO RUNNING COSTS. THE HIGH COMMISSIONER IS IN FAVOUR OF A RETURN TO A SITUATION WHERE, AS IS NOW PROJECTED FOR 1982, AT LEAST 80 PERCENT OF TOTAL ASSISTANCE SHOULD BE WITHIN THE GENERAL PROGRAMMES OF UNHCR.

CONCERNING THE 1982 SPECIAL PROGRAMMES REQUIREMENTS, IT IS NOT AT THIS STAGE POSSIBLE TO MAKE ACCURATE FORECASTS. WE SHALL, HOWEVER, MAKE EVERY EFFORT TO PRODUCE DETAILED ESTIMATES IN TIME FOR THE EXECUTIVE COMMITTEE MEETING IN OCTOBER.

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IT WILL BE NOTED FROM THE HIGH COMMISSIONER'S LETTER OF 10 JUNE 1981 CONCERNING THE INTERNATIONAL

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CONFERENCE ON ASSISTANCE TO REFUGEES IN AFRICA (ICARA) THAT, SINCE MY LETTER OF 24 APRIL, A LARGE NUMBER OF PLEDGES HAVE BEEN CLARIFIED AND AS AT 1 JUNE MORE THAN US\$ 165 MILLION WAS TO BE CHANNELLED TO UNHCR. SINCE THAT DATE, FURTHER UNSPECIFIED PLEDGES HAVE BEEN CLARIFIED TO THE ICARA SECRETARIAT, SOME OF WHICH HAVE ALSO BEEN ALLOCATED TO UNHCR. IT SHOULD BE EMPHASIZED HOWEVER THAT, OF THE ABOVE AMOUNTS, AT LEAST US\$ 65 MILLION WILL BE AVAILABLE ONLY IN 1982 AND US\$ 35 MILLION WAS PLEDGED TO UNHCR BEFORE ICARA TOOK PLACE. BOTH OUR GENERAL AND SPECIAL PROGRAMMES IN AFRICA ARE THEREFORE STILL IN NEED OF FURTHER CONTRIBUTIONS.

IN SUMMARY, WE FACE GREAT DIFFICULTY IN FUNDING THE 1981 PROGRAMMES ALTHOUGH WE HAVE ATTEMPTED TO KEEP INCREASES IN OVERALL REQUIREMENTS TO THE MINIMUM PRACTICABLE. NEVERTHELESS, IT IS ENCOURAGING THAT, BARRING UNFORESEEN EMERGENCIES, OVERALL REQUIREMENTS IN 1981 WILL BE SOME US\$ 450 MILLION OR US\$ 50 MILLION LESS THAN IN 1980 AND WE WOULD HOPE THAT 1982 OVERALL REQUIREMENTS CAN BE HELD AT A SIMILAR LEVEL OF US\$ 450 MILLION.

IN CONCLUSION, I HOPE THAT THE INFORMATION CONTAINED IN THESE PERIODIC LETTERS IS FOUND USEFUL AND I SHOULD BE GRATEFUL FOR YOUR VIEWS ON HOW THE FORMAT AND CONTENT OF THE INFORMATION LETTERS COULD BE IMPROVED. (OLE VOLPING)
END TEXT.

- ANNEX-I
- UNHCR REQUIREMENTS, CONTRIBUTIONS AND
- EXPENDITURES FOR MAIN PROGRAMS IN 1981
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- (AS OF 15 JULY, 1981)
- R E Q U I R E M E N T S
- -----
- PERIOD DATE
- OF INITIAL OF CURRENT
- ACTIVITY ESTIMATE ESTO PROJECTIONS
PROGRAMS
GENERAL PROGRAMS 1981 334,995,000 OCT.80 334,995,000 B
SPECIAL PROGRAMS

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- KAMPUCHEANS IN THAILAND	1981	39,846,000	NOV.80	35,242,000
- REFUGEE PROCESSING CENTERS	1981	12,200,000	JAN.81	12,200,000
- LANGUAGE TRAINING SEA	1980-81	6,000,000	JULY.80	10,000,000
- ORDERLY DEPARTURES	1981	2,000,000	JULY.81	1,776,400
- KAMPUCHEAN RETURNEES	1980-81	4,100,000	AUG.80	7,600,000 D
- ETHIOPIAN RETURNEES	1980-81	1,300,000	OCT.80	1,300,000
- EDUCATION ACCOUNT	1981	9,500,000	DEC.80	9,500,000
- UGANDANS IN ZAIRE	1981	5,500,000	FEB.81	5,500,000
- RETURNEES TO CHAD	1981	8,700,000	MAR.81	8,700,000
- REFUGEES IN PAKISTAN E/	1981	45,495,178	JUNE 81	45,495,178
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PROGRAMS	TOTAL PLEDGES AND OTHER INCOME	OF WHICH AVAILABLE FOR OBLIGATIONS	EXPENDITURES
		A/	
GENERAL PROGRAMS	217,263,172 C/	197,101,914	180,877,896
SPECIAL PROGRAMS			
- KAMPUCHEANS IN THAILAND	28,895,783	28,883,380	28,758,858
- REFUGEE PROCESS- ING CENTERS	8,959,208	8,959,208	8,959,208
- LANGUAGE TRAINING SEA	10,000,000	9,689,760	9,689,760
- ORDERLY DEPARTURES	865,109	865,109	865,109
- KAMPUCHEANS RETURNEES	4,731,111	4,731,111	3,986,618
- ETHIOPIAN RETURNEES	1,300,000	1,300,000	1,300,000
- EDUCATION			
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ACCOUNT	5,825,000	5,825,000	2,393,896
- UGANDANS IN			

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ZAIRE	3,551,096	3,551,096	2,225,000
- RETURNEES TO			
CHAD	5,091,000	5,091,000	3,343,302
- REFUGEES IN			
PAKISTAN	11,380,819	11,380,819	4,500,000

A/ IN UNITED NATIONS TERMINOLOGY, AN OBLIGATION CONSTITUTES " AN ENGAGEMENT INVOLVING A LIABILITY AGAINST THE RESOURCES OF THE CURRENT FINANCIAL PERIOD."

B/ AS APPROVED BY THE EXECUTIVE COMMITTEE IN OCTOBER 1980 BUT SUBJECT TO REVISION BY THE EXECUTIVE COMMITTEE IN OCTOBER 1981.

C/ INCLUDING DOLS 14.6 MILLION IN MISCELLANEOUS INCOME AND A TRANSFER OF US DOLS 45.4 MILLION FROM 1980.

D/ ADDITIONAL DOLS 3.8 DUE TO CONTINUATION OF PROGRAM FROM 30 JUNE TO 31 DECEMBER 1981.

E/ THE INITIAL REQUIREMENT OF USDOLS 52,496,700 FOR PAKISTAN AS APPROVED BY THE EXECUTIVE COMMITTEE IN OCTOBER 1980, TOGETHER WITH THE RELATED INCOME AND EXPENDITURE IS INCLUDED IN GENERAL PROGRAMS. THE AMOUNT OF DOLS 45,495,170 CONSTITUTES THE ADDITIONAL REQUIREMENTS FOR REFUGEES IN PAKISTAN FOR 1981 AS IDENTIFIED BY THE HIGH COMMISSIONER'S APPEAL OF 1 JUNE 1981, INCREASING THE TOTAL UNHCR PROGRAM IN PAKISTAN FOR 1981 TO USDOLS 97,991,870.

ANNEX-II

- 1981 GENERAL PROGRAMS REQUIREMENTS AND
- EXPENDITURES FOR MAJOR PROGRAMS
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(AS AT 15 JULY 1981)

	REQUIREMENTS USDOLS	A/	EXPENDITURE USDOLS
AFRICA			
ANGOLA	4,517,000		3,253,600
CAMEROON	14,194,600		4,777,879
DJIBOUTI	7,070,700		2,621,142
SOMALIA	41,552,300		20,466,560
SUDAN	17,325,400		12,509,290

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TANZANIA	8,461,000	2,606,700
ZAIRE	7,148,800	6,177,200
ASIA		
CHINA	7,913,900	8,871,000
HONG KONG	7,827,300	3,428,134
INDONESIA	8,861,500	2,640,640
MALAYSIA	12,888,300	8,207,881
PAKISTAN	82,496,700	41,176,403
THAILAND	34,198,000	17,053,800
LATIN AMERICA		
NORTHERN LATIN AMERICA	4,048,600	8,543,411
ARGENTINA	1,778,100	1,911,928
EUROPE		
TOTAL	8,171,800	3,334,386

A/ AS APPROVED BY THE EXECUTIVE COMMITTEE IN OCTOBER 1980.
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